



IRWIN COUNTY BOARD OF EDUCATION OCILLA, GEORGIA

**ANNUAL FINANCIAL REPORT
FOR THE FISCAL YEAR ENDED
JUNE 30, 2014**

(Including Independent Auditor's Reports)



IRWIN COUNTY BOARD OF EDUCATION

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IRWIN COUNTY BOARD OF EDUCATION

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FINANCIAL



DEPARTMENT OF AUDITS AND ACCOUNTS

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Greg S. Griffin
STATE AUDITOR
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July 13, 2015

Honorable Nathan Deal, Governor
Members of the General Assembly
Members of the State Board of Education
and
Superintendent and Members of the
Irwin County Board of Education

INDEPENDENT AUDITOR'S REPORT

Ladies and Gentlemen:

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information (Exhibits A through H) of the Irwin County Board of Education, as of and for the year ended June 30, 2014, and the related notes to the financial statements, which collectively comprise the Board's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also

includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the basic financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Irwin County Board of Education, as of June 30, 2014, and the respective changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Emphasis of Matter

As described in Note 2 to the financial statements, in 2014 the Irwin County Board of Education adopted new accounting guidance, Governmental Accounting Standards Board (GASB) Statement No. 65, *Items Previously Reported as Assets and Liabilities*. Our opinion is not modified with respect to this matter.

Other Matters

Required Supplementary Information

Management has omitted the Management's Discussion and Analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

Accounting principles generally accepted in the United States of America require that the Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual, as presented on page 25, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management regarding the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Irwin County Board of Education's basic financial statements. The accompanying supplementary information, consisting of Schedules 2 through 5, is presented for the purposes of additional analysis and is not a required part of the basic financial statements. The

Schedule of Expenditures of Federal Awards is presented for purposes of additional analysis as required by U. S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*, and is not a required part of the basic financial statements.

The accompanying supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the basic financial statements as a whole.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated July 13, 2015, on our consideration of the Irwin County Board of Education's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Irwin County Board of Education's internal control over financial reporting and compliance.

A copy of this report has been filed as a permanent record in the office of the State Auditor and made available to the press of the State, as provided for by Official Code of Georgia Annotated section 50-6-24.

Respectfully submitted,

/s/ Greg S. Griffin

Greg S. Griffin
State Auditor

GSG:as
2014ARL-11

IRWIN COUNTY BOARD OF EDUCATION

IRWIN COUNTY BOARD OF EDUCATION
STATEMENT OF NET POSITION
JUNE 30, 2014

EXHIBIT "A"

	<u>GOVERNMENTAL ACTIVITIES</u>
<u>ASSETS</u>	
Cash and Cash Equivalents	\$ 4,861,672.10
Investments	8,151.76
Accounts Receivable, Net	
Taxes	208,910.29
State Government	1,160,735.15
Federal Government	96,944.38
Other	19,819.73
Inventories	1,468.95
Capital Assets, Non-Depreciable	5,671,262.00
Capital Assets, Depreciable (Net of Accumulated Depreciation)	<u>15,880,256.80</u>
Total Assets	<u>27,909,221.16</u>
<u>LIABILITIES</u>	
Accounts Payable	3,930.29
Salaries and Benefits Payable	1,694,671.83
Interest Payable	25,590.56
Long-Term Liabilities	
Due Within One Year	471,149.73
Due in More Than One Year	<u>995,052.21</u>
Total Liabilities	<u>3,190,394.62</u>
<u>NET POSITION</u>	
Net Investment in Capital Assets	20,083,296.91
Restricted for	
Continuation of Federal Programs	4,788.88
Debt Service	472,158.00
Capital Projects	347,622.66
Unrestricted	<u>3,810,960.09</u>
Total Net Position	<u>\$ 24,718,826.54</u>

The notes to the basic financial statements are an integral part of this statement.

IRWIN COUNTY BOARD OF EDUCATION
STATEMENT OF ACTIVITIES
FOR THE YEAR ENDED JUNE 30, 2014

	EXPENSES	CHARGES FOR SERVICES
<u>GOVERNMENTAL ACTIVITIES</u>		
Instruction	\$ 11,157,381.18	\$ 228,498.32
Support Services		
Pupil Services	903,626.70	
Improvement of Instructional Services	493,298.87	
Educational Media Services	166,578.75	
General Administration	447,955.91	
School Administration	678,812.43	
Business Administration	113,032.22	
Maintenance and Operation of Plant	1,283,140.05	8,950.00
Student Transportation Services	739,226.44	
Central Support Services	12,824.45	
Other Support Services	89,343.23	
Operations of Non-Instructional Services		
Enterprise Operations	228,313.82	152,354.70
Food Services	1,028,795.71	123,127.59
Interest on Short-Term and Long-Term Debt	56,701.01	
	\$ 17,399,030.77	\$ 512,930.61
General Revenues		
Taxes		
Property Taxes		
For Maintenance and Operations		
Railroad Cars		
Sales Taxes		
Special Purpose Local Option Sales Tax		
For Capital Projects		
Other Sales Tax		
Grants and Contributions not Restricted to Specific Programs		
Investment Earnings		
Miscellaneous		
Total General Revenues		
Change in Net Position		
Net Position - Beginning of Year		
Net Position - End of Year		

The notes to the basic financial statements are an integral part of this statement.

EXHIBIT "B"

PROGRAM REVENUES		NET (EXPENSES)
OPERATING	CAPITAL	REVENUES
GRANTS AND	GRANTS AND	AND CHANGES IN
CONTRIBUTIONS	CONTRIBUTIONS	NET POSITION
\$ 7,152,610.54		\$ -3,776,272.32
122,445.33		-781,181.37
150,307.82		-342,991.05
223,501.00		56,922.25
564,815.55		116,859.64
493,609.36		-185,203.07
25,250.39		-87,781.83
690,318.12		-583,871.93
565,498.43	\$ 77,220.00	-96,508.01
10,839.18		-1,985.27
22,756.61		-66,586.62
		-75,959.12
1,008,554.47		102,886.35
		-56,701.01
<u>\$ 11,030,506.80</u>	<u>\$ 77,220.00</u>	<u>-5,778,373.36</u>
		3,459,659.62
		8,450.59
		603,725.27
		46,216.70
		990,746.00
		27,697.15
		<u>348,624.54</u>
		<u>5,485,119.87</u>
		-293,253.49
		<u>25,012,080.03</u>
		<u>\$ 24,718,826.54</u>

IRWIN COUNTY BOARD OF EDUCATION
BALANCE SHEET
GOVERNMENTAL FUNDS
JUNE 30, 2014

EXHIBIT "C"

	GENERAL FUND	DISTRICT- WIDE CAPITAL PROJECTS FUND	DEBT SERVICE FUND	TOTAL
<u>ASSETS</u>				
Cash and Cash Equivalents	\$ 4,079,460.67	\$ 284,462.87	\$ 497,748.56	\$ 4,861,672.10
Investments	8,151.76			8,151.76
Accounts Receivable, Net				
Taxes	145,750.50	63,159.79		208,910.29
State Government	1,160,735.15			1,160,735.15
Federal Government	96,944.38			96,944.38
Other	19,819.73			19,819.73
Inventories	1,468.95			1,468.95
Total Assets	\$ 5,512,331.14	\$ 347,622.66	\$ 497,748.56	\$ 6,357,702.36
 <u>LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES</u>				
<u>LIABILITIES</u>				
Accounts Payable	\$ 3,930.29	\$ 0.00	\$ 0.00	\$ 3,930.29
Salaries and Benefits Payable	1,694,671.83			1,694,671.83
Total Liabilities	1,698,602.12	0.00	0.00	1,698,602.12
 <u>DEFERRED INFLOWS OF RESOURCES</u>				
Unavailable Revenue - Property Taxes	21,164.95	0.00	0.00	21,164.95
 <u>FUND BALANCES</u>				
Nonspendable	1,468.95			1,468.95
Restricted	3,319.93	347,622.66	497,748.56	848,691.15
Assigned	1,666,895.03			1,666,895.03
Unassigned	2,120,880.16			2,120,880.16
Total Fund Balances	3,792,564.07	347,622.66	497,748.56	4,637,935.29
Total Liabilities, Deferred Inflows of Resources and Fund Balances	\$ 5,512,331.14	\$ 347,622.66	\$ 497,748.56	\$ 6,357,702.36

The notes to the basic financial statements are an integral part of this statement.

IRWIN COUNTY BOARD OF EDUCATION
 RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET
 TO THE STATEMENT OF NET POSITION
 JUNE 30, 2014

EXHIBIT "D"

Total Fund Balances - Governmental Funds (Exhibit "C") \$ 4,637,935.29

Amounts reported for Governmental Activities in the Statement of Net Position are different because:

Capital Assets used in Governmental Activities are not financial resources and therefore are not reported in the funds. These assets consist of:

Land	\$	5,671,262.00	
Land Improvements		1,008,179.00	
Buildings		24,113,552.00	
Equipment		3,536,891.80	
Accumulated Depreciation		<u>-12,778,366.00</u>	
Total Capital Assets			21,551,518.80

Taxes that are not available to pay for current period expenditures are deferred in the funds.

Property Taxes			21,164.95
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Some Liabilities, including Bonds Payable, are not due and payable in the current period and therefore are not reported as liabilities in the funds. These Liabilities at year-end consist of:

Bonds Payable	\$	-1,460,000.00	
Accrued Interest		-25,590.56	
Capital Leases Payable		<u>-6,201.94</u>	
			<u>-1,491,792.50</u>

Net Position of Governmental Activities (Exhibit "A") \$ 24,718,826.54

IRWIN COUNTY BOARD OF EDUCATION
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES
GOVERNMENTAL FUNDS
YEAR ENDED JUNE 30, 2014

EXHIBIT "E"

	GENERAL FUND	DISTRICT- WIDE CAPITAL PROJECTS FUND	DEBT SERVICE FUND	TOTAL
<u>REVENUES</u>				
Property Taxes	\$ 4,210,986.53			\$ 4,210,986.53
Sales Taxes	46,216.70	\$ 603,725.27		649,941.97
State Funds	10,036,584.60			10,036,584.60
Federal Funds	2,061,888.20			2,061,888.20
Charges for Services	512,930.61			512,930.61
Investment Earnings	24,296.31	3,398.36	\$ 2.48	27,697.15
Miscellaneous	348,624.54			348,624.54
	17,241,527.49	607,123.63	2.48	17,848,653.60
<u>EXPENDITURES</u>				
Current				
Instruction	10,512,448.13	4,170.60		10,516,618.73
Support Services				
Pupil Services	905,780.88			905,780.88
Improvement of Instructional Services	493,298.87			493,298.87
Educational Media Services	166,578.75			166,578.75
General Administration	443,300.42			443,300.42
School Administration	663,218.00			663,218.00
Business Administration	114,841.27			114,841.27
Maintenance and Operation of Plant	1,255,239.24	31,391.53		1,286,630.77
Student Transportation Services	728,226.23	5,305.00		733,531.23
Central Support Services	12,824.45			12,824.45
Other Support Services	89,343.23			89,343.23
Enterprise Operations	210,696.38			210,696.38
Food Services Operation	988,337.21	3,038.82		991,376.03
Debt Services				
Principal	693.06		455,000.00	455,693.06
Dues and Fees			603.75	603.75
Interest	547.98		63,915.19	64,463.17
	16,585,374.10	43,905.95	519,518.94	17,148,798.99
Excess of Revenues over (under) Expenditures	656,153.39	563,217.68	-519,516.46	699,854.61
<u>OTHER FINANCING SOURCES (USES)</u>				
Capital Leases	6,895.00			6,895.00
Transfers In			526,098.77	526,098.77
Transfers Out		-526,098.77		-526,098.77
	6,895.00	-526,098.77	526,098.77	6,895.00
Net Change in Fund Balances	663,048.39	37,118.91	6,582.31	706,749.61
Fund Balances - Beginning	3,129,515.68	310,503.75	491,166.25	3,931,185.68
Fund Balances - Ending	\$ 3,792,564.07	\$ 347,622.66	\$ 497,748.56	\$ 4,637,935.29

The notes to the basic financial statements are an integral part of this statement.

IRWIN COUNTY BOARD OF EDUCATION
 RECONCILIATION OF THE GOVERNMENTAL FUNDS STATEMENT OF
 REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES
 TO THE STATEMENT OF ACTIVITIES
 JUNE 30, 2014

EXHIBIT "F"

Total Net Change in Fund Balances - Governmental Funds (Exhibit "E") \$ 706,749.61

Amounts reported for Governmental Activities in the Statement of Activities are different because:

Capital Outlays are reported as expenditures in Governmental Funds. However, in the Statement of Activities, the cost of Capital Assets is allocated over their estimated useful lives as depreciation expense. In the current period, these amounts are:

Capital Outlay	\$	105,624.00	
Depreciation Expense		<u>-819,311.00</u>	
Excess of Capital Outlay over Depreciation Expense			-713,687.00

Taxes reported in the Statement of Activities that do not provide current financial resources are not reported as revenues in the funds. -742,876.32

Some of the Capital Assets acquired this year were financed with capital leases. In Governmental Funds, a capital lease arrangement is considered a source of financing, but in the Statement of Net Position, the lease obligation is reported as a Long-Term Liability. -6,895.00

Repayment of Long-Term Debt is reported as an expenditure in Governmental Funds, but the repayment reduces Long-Term Liabilities in the Statement of Net Position. In the current year, these amounts consist of:

Bond Principal Retirements	\$	455,000.00	
Capital Lease Payments		<u>693.06</u>	
Total Long-Term Debt Repayments			455,693.06

Some items reported in the Statement of Activities do not require the use of current financial resources and therefore are not reported as expenditures in Governmental Funds. These activities consist of:

Net Decrease in Accrued Interest			<u>7,762.16</u>
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Change in Net Position of Governmental Activities (Exhibit "B") \$ -293,253.49

IRWIN COUNTY BOARD OF EDUCATION
STATEMENT OF FIDUCIARY NET POSITION
FIDUCIARY FUNDS
JUNE 30, 2014

EXHIBIT "G"

	<u>AGENCY FUNDS</u>
<u>ASSETS</u>	
Cash and Cash Equivalents	\$ 25,758.50
Accounts Receivable, Net	
Other	<u>10,588.12</u>
 Total Assets	 \$ <u><u>36,346.62</u></u>
 <u>LIABILITIES</u>	
Funds Held for Others	\$ <u><u>36,346.62</u></u>

The notes to the basic financial statements are an integral part of this statement.

NOTE 1: DESCRIPTION OF SCHOOL DISTRICT AND REPORTING ENTITY

REPORTING ENTITY

The Irwin County Board of Education (School District) was established under the laws of the State of Georgia and operates under the guidance of a school board elected by the voters and a Superintendent appointed by the Board. The Board is organized as a separate legal entity and has the power to levy taxes and issue bonds. Its budget is not subject to approval by any other entity. Accordingly, the School District is a primary government and consists of all the organizations that compose its legal entity.

NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

BASIS OF PRESENTATION

The School District's basic financial statements are collectively comprised of the District-wide financial statements, fund financial statements and notes to the basic financial statements of the Irwin County Board of Education.

District-wide Statements:

The Statement of Net Position and the Statement of Activities display information about the financial activities of the overall School District, except for fiduciary activities. Eliminations have been made to minimize the double counting of internal activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other nonexchange transactions.

The Statement of Activities presents a comparison between direct expenses and program revenues for each function of the School District's governmental activities.

- Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Indirect expenses (expenses of the School District related to the administration and support of the School District's programs, such as office and maintenance personnel and accounting) are not allocated to programs.
- Program revenues include (a) charges paid by the recipients of goods or services offered by the programs and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

Fund Financial Statements:

The fund financial statements provide information about the School District's funds, including fiduciary funds. Eliminations have been made to minimize the double counting of internal activities. Separate statements for each category (governmental and fiduciary) are presented. The emphasis of fund financial statements is on major governmental funds, each displayed in a different column.

The School District reports the following major governmental funds:

- General Fund is the School District's primary operating fund. It accounts for and reports all financial resources not accounted for and reported in another fund.
- District-wide Capital Projects Fund accounts for and reports financial resources including Education Special Purpose Local Option Sales Tax (ESPLOST) that are restricted, committed or assigned to the expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital assets.
- Debt Service Fund accounts for and reports financial resources that are restricted, committed, or assigned including taxes (sales) legally restricted for the payment of general long-term principal and interest.

The School District reports the following fiduciary fund type:

- Agency funds account for assets held by the School District as an agent for various funds, governments or individuals.

BASIS OF ACCOUNTING

The basis of accounting determines when transactions are reported on the financial statements. The District-wide governmental and fiduciary financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place. Nonexchange transactions, in which the School District gives (or receives) value without directly receiving (or giving) equal value in exchange, include property taxes, sales taxes, grants and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from sales taxes is recognized in the fiscal year in which the underlying transaction (sale) takes place. Revenue from grants and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied.

The School District uses funds to report on its financial position and the results of its operations. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain governmental functions or activities. A fund is a separate accounting entity with a self-balancing set of accounts.

Governmental funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. The School District considers all revenues reported in the governmental funds to be available if they are collected within sixty days after year-end. Property taxes, sales taxes and interest are considered to be susceptible to accrual. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt which are recognized as expenditures to the extent they have matured. Capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term liabilities are reported as other financing sources.

The School District funds certain programs by a combination of specific cost-reimbursement grants, categorical grants, and general revenues. Thus, when program costs are incurred, both restricted and unrestricted resources are available to finance the program. It is the School District's policy to first apply grant resources to such programs, followed by cost-reimbursement grants, then general revenues.

NEW ACCOUNTING PRONOUNCEMENTS

In fiscal year 2014, the School District adopted the Governmental Accounting Standards Board (GASB) Statement No. 65, *Items Previously Reported as Assets and Liabilities*. The provisions of this Statement establish accounting and financial reporting standards that reclassify, as deferred outflows or inflows of resources, certain items that were previously reported as assets and liabilities and recognizes, as outflows or inflows of resources, certain items that were previously reported as assets and liabilities.

FUTURE ACCOUNTING PRONOUNCEMENTS

In fiscal year 2015, the School District will adopt Governmental Accounting Standards Board (GASB) Statement No. 68, *Accounting and Financial Reporting for Pensions*. The provisions of this Statement establish accounting and financial reporting standards for pensions that are provided to the employees of state and local governmental employers through pension plans that are administered through trusts. Implementation of this statement will require the School District to record a liability for its proportionate share of the Net Pension Liability of pension plans in which it participates. Actuarial estimates are currently being made to determine the School District's liability, the effects of which are believed to be material.

CASH AND CASH EQUIVALENTS

Composition of Deposits

Cash and cash equivalents consist of cash on hand, demand deposits and short-term investments with original maturities of three months or less from the date of acquisition in authorized financial institutions. Official Code of Georgia Annotated Section 45-8-14 authorizes the School District to deposit its funds in one or more solvent banks, insured Federal savings and loan associations or insured chartered building and loan associations.

INVESTMENTS

Composition of Investments

Investments made by the School District in nonparticipating interest-earning contracts (such as certificates of deposit) and repurchase agreements are reported at cost. Participating interest-earning contracts and money market investments with a maturity at purchase of one year or less are reported at amortized cost. Both participating interest-earning contracts and money market investments with a maturity at purchase greater than one year are reported at fair value. The Official Code of Georgia Annotated Section 36-83-4 authorizes the School District to invest its funds. In selecting among options for investment or among institutional bids for deposits, the highest rate of return shall be the objective, given equivalent conditions of safety and liquidity. Funds may be invested in the following:

1. Obligations issued by the State of Georgia or by other states,
2. Obligations issued by the United States government,
3. Obligations fully insured or guaranteed by the United States government or a United States government agency,
4. Obligations of any corporation of the United States government,
5. Prime banker's acceptances,
6. The local government investment pool (Georgia Fund 1) administered by the State of Georgia, Office of the State Treasurer,
7. Repurchase agreements, and
8. Obligations of other political subdivisions of the State of Georgia.

The School District does not have a formal policy regarding investment policies that address credit risks, custodial credit risk, concentration of credit risks, interest rate risk or foreign currency risks.

RECEIVABLES

Receivables consist of amounts due from property and sales taxes, grant reimbursements due on Federal, State or other grants for expenditures made but not reimbursed and other receivables disclosed from information available. Receivables are recorded when either the asset or revenue recognition criteria has been met. Receivables recorded on the basic financial statements do not include any amounts which would necessitate the need for an allowance for uncollectible receivables.

PROPERTY TAXES

The Irwin County Board of Commissioners adopted the property tax levy for the 2013 tax digest year (calendar year) on July 18, 2013 (levy date) based on property values as of January 1, 2013. Taxes were due on December 20, 2013 (lien date). Taxes collected within the current fiscal year or within 60 days after year-end on the 2013 tax digest are reported as revenue in the governmental funds for fiscal year 2014. The Irwin County Tax Commissioner bills and collects the property taxes for the School District, withholds 2.5% of taxes collected as a fee for tax collection and remits the balance of taxes collected to the School District. Property tax revenues, at the fund reporting level, during the fiscal year ended June 30, 2014, for maintenance and operations amounted to \$4,007,843.77.

IRWIN COUNTY BOARD OF EDUCATION
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EXHIBIT "H"

The tax millage rate levied for the 2013 tax year (calendar year) for the Irwin County Board of Education was as follows (a mill equals \$1 per thousand dollars of assessed value):

School Operations	<u>15.69</u> mills
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Additionally, Title Ad Valorem Tax revenues, at the fund reporting level, amounted to \$194,692.17 during fiscal year ended June 30, 2014.

SALES TAXES

Education Special Purpose Local Option Sales Tax, at the fund reporting level, during the year amounted to \$603,725.27 and is to be used for capital outlay for educational purposes or debt service. This sales tax was authorized by local referendum and the sales tax must be re-authorized at least every five years.

INVENTORIES

Food Inventories

On the basic financial statements, inventories of donated food commodities used in the preparation of meals are reported at their Federally assigned value and purchased foods inventories are reported at cost (first-in, first-out). The School District uses the consumption method to account for inventories whereby donated food commodities are recorded as an asset and as revenue when received, and expenses/expenditures are recorded as the inventory items are used. Purchased foods are recorded as an asset when purchased and expenses/expenditures are recorded as the inventory items are used.

CAPITAL ASSETS

Capital assets purchased, including capital outlay costs, are recorded as expenditures in the fund financial statements at the time of purchase (including ancillary charges). On the District-wide financial statements, all purchased capital assets are valued at cost where historical records are available and at estimated historical cost based on appraisals or deflated current replacement cost where no historical records exist. Donated capital assets are recorded at estimated fair market value on the date donated. Disposals are deleted at depreciated recorded cost. The cost of normal maintenance and repairs that do not add to the value of assets or materially extend the useful lives of the assets is not capitalized. Depreciation is computed using the straight-line method. The School District does not capitalize book collections or works of art. During the fiscal year under review, no events or changes in circumstances affecting a capital asset that may indicate impairment were known to the School District.

Capitalization thresholds and estimated useful lives of capital assets reported in the District-wide statements are as follows:

	Capitalization Policy	Estimated Useful Life
Land	Any Amount	N/A
Land Improvements	\$ 5,000.00	15 to 80 years
Buildings and Improvements	\$ 5,000.00	20 to 80 years
Equipment	\$ 5,000.00	3 to 30 years
Intangible Assets	\$ 20,000.00	10 to 80 years

Depreciation is used to allocate the actual or estimated historical cost of all capital assets over estimated useful lives, with the exception of intangible assets which are amortized.

Amortization of intangible assets such as water, timber, and mineral rights, easements, patents, trademarks, copyrights and software is computed using the straight-line method over the estimated useful lives of the assets.

DEFERRED OUTFLOWS/INFLOWS OF RESOURCES

In addition to assets, the statement of net position and/or the balance sheet will sometimes report a separate section for deferred outflows of resources. This separate financial statement element represents a consumption of resources that applies to a future period and therefore will not be recognized as an outflow of resources (expense/expenditure) until then. The School District did not have any items that qualified for reporting in this category for the year ended June 30, 2014.

In addition to liabilities, the statement of net position and/or the balance sheet will sometimes report a separate section for deferred inflows of resources. This separate financial statement element represents an acquisition of resources that applies to a future period and therefore will not be recognized as an inflow of resources (revenue) until that time. The School District has only one type of item, which arises only under a modified accrual basis of accounting that qualifies for reporting in this category. Accordingly, the item, unavailable revenue, is reported only in the governmental funds balance sheet. The governmental funds report unavailable revenues from property taxes and this amount is deferred and will be recognized as an inflow of resources in the period in which the amounts become available.

GENERAL OBLIGATION BONDS

The School District issues general obligation bonds to provide funds for the acquisition and construction of major capital facilities. In the District-wide financial statements, bond premiums and discounts are deferred and amortized over the life of the bonds using the straight-line method. Bond issuance costs are recognized as an outflow of resources in the fiscal year in which the bonds are issued.

In the fund financial statements, the School District recognizes bond premiums and discounts, as well as bond issuance costs during the fiscal year bonds are issued. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures. General obligation bonds are direct obligations and pledge the full faith and credit of the government. The outstanding amount of these bonds is recorded in the Statement of Net Position.

NET POSITION

The School District's net position in the District-wide Statements is classified as follows:

Net investment in capital assets - This represents the School District's total investment in capital assets, net of outstanding debt obligations related to those capital assets. To the extent debt has been incurred but not yet expended for capital assets, such amounts are not included as a component of net investment in capital assets.

Restricted net position - This represents resources for which the School District is legally or contractually obligated to spend resources for continuation of Federal Programs, debt service and capital projects in accordance with restrictions imposed by external third parties.

Unrestricted net position - Unrestricted net position represents resources derived from property taxes, sales taxes, grants and contributions not restricted to specific programs, charges for services, and miscellaneous revenues. These resources are used for transactions relating to the educational and general operations of the School District, and may be used at the discretion of the Board to meet current expenses for those purposes.

FUND BALANCES

The School District's fund balances are classified as follows:

Nonspendable – Amounts that cannot be spent either because they are in a nonspendable form or because they are legally or contractually required to be maintained intact.

Restricted – Constraints are placed on the use of resources are either (1) externally imposed conditions by creditors, grantors, contributors, or laws and regulations of other governments or (2) imposed by law through constitutional provisions or enabling legislation.

Committed – Amounts that can be used only for specific purposes pursuant to constraints imposed by formal action of the Board of Education. The Board of Education is the School District's highest level of decision-making authority, and the formal action that is required to be taken to establish, modify, or rescind a fund balance commitment is a resolution approved by the Board. Committed fund balance also should incorporate contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

Assigned – Amounts that are constrained by the School District's *intent* to be used for specific purposes, but are neither restricted nor committed. The intent should be expressed by (1) the Board of Education or (2) the budget or finance committee, or the Superintendent, or designee, to assign amounts to be used for specific purposes.

Unassigned – The residual classification for the General Fund. This classification represents fund balances that has not been assigned to other funds and that has not been restricted, committed, or assigned to specific purposes within the General Fund.

Fund Balances of the Governmental Funds at June 30, 2014, are as follows:

Nonspendable			
Inventories		\$	1,468.95
Restricted			
Continuation of Federal Programs	\$	3,319.93	
Capital Projects		347,622.66	
Debt Service		497,748.56	848,691.15
Assigned			
School Activity Accounts	\$	151,100.04	
Subsequent Period Expenditures		1,515,794.99	1,666,895.03
Unassigned			2,120,880.16
Fund Balance, June 30, 2014		\$	4,637,935.29

It is the goal of the School District to achieve and maintain a committed, assigned, and unassigned fund balance in the general fund at fiscal year end of not less than 5% of expenditures, not to exceed 15% of the total budget of the subsequent fiscal year, in compliance with Official Code of Georgia Annotated Section 20-2-167(a)5. If the unassigned fund balance at fiscal year end falls below the goal, the School District shall develop a restoration plan to achieve and maintain the minimum fund balance.

When multiple categories of fund balance are available for expenditure, the School District will start with the most restricted category and spend those funds first before moving down to the next category with available funds.

USE OF ESTIMATES

The preparation of the financial statements in conformity with accounting principles generally accepted in the United States requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

NOTE 3: BUDGETARY DATA

The budget is a complete financial plan for the School District's fiscal year, and is based upon careful estimates of expenditures together with probable funding sources. The budget is legally adopted each year for the general, debt service, and capital projects funds. There is no statutory prohibition regarding over expenditure of the budget at any level. The budget for all governmental funds is prepared and adopted by fund and function. The legal level of budgetary control was established by the Board at the aggregate fund level. The budget for the General Fund was prepared in accordance with accounting principles generally accepted in the United States of America.

The budgetary process begins with the School District's administration presenting an initial budget for the Board's review. The administration makes revisions as necessary based on the Board's guidelines and a tentative budget is approved. After approval of this tentative budget by the Board, such budget is advertised at least once in a newspaper of general circulation in the locality. At the next regularly scheduled meeting of the Board after advertisement, the Board receives comments on the tentative budget, makes revisions as necessary and adopts a final budget. The approved budget is then submitted, in accordance with provisions of Official Code of Georgia Annotated section 20-2-167(c), to the Georgia Department of Education. The Board may increase or decrease the budget at any time during the year. All unexpended budget authority lapses at fiscal year-end.

See Schedule 1 – General Fund Schedule of Revenues, Expenditures and Changes in Fund Balances – Budget to Actual for a detail of any over/under expenditures during the fiscal year under review.

NOTE 4: DEPOSITS

COLLATERALIZATION OF DEPOSITS

Official Code of Georgia Annotated (O.C.G.A.) Section 45-8-12 provides that there shall not be on deposit at any time in any depository for a time longer than ten days a sum of money which has not been secured by surety bond, by guarantee of insurance, or by collateral. The aggregate of the face value of such surety bond and the market value of securities pledged shall be equal to not less than 110 percent of the public funds being secured after the deduction of the amount of deposit insurance. If a depository elects the pooled method (O.C.G.A. Section 45-8-13.1) the aggregate of the market value of the securities pledged to secure a pool of public funds shall be not less than 110 percent of the daily pool balance.

Acceptable security for deposits consists of any one of or any combination of the following:

1. Surety bond signed by a surety company duly qualified and authorized to transact business within the State of Georgia,
2. Insurance on accounts provided by the Federal Deposit Insurance Corporation,
3. Bonds, bills, notes, certificates of indebtedness or other direct obligations of the United States or of the State of Georgia,
4. Bonds, bills, notes, certificates of indebtedness or other obligations of the counties or municipalities of the State of Georgia,
5. Bonds of any public authority created by the laws of the State of Georgia, providing that the statute that created the authority authorized the use of the bonds for this purpose,
6. Industrial revenue bonds and bonds of development authorities created by the laws of the State of Georgia, and
7. Bonds, bills, notes, certificates of indebtedness, or other obligations of a subsidiary corporation of the United States government, which are fully guaranteed by the United States government both as to principal and interest or debt obligations issued by or securities guaranteed by the Federal Land Bank, the Federal Home Loan Bank, the Federal Intermediate Credit Bank, the Central Bank for Cooperatives, the Farm Credit Banks, the Federal Home Loan Mortgage Association, and the Federal National Mortgage Association.

IRWIN COUNTY BOARD OF EDUCATION
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EXHIBIT "H"

CATEGORIZATION OF DEPOSITS

Custodial credit risk is the risk that in the event of a bank failure, the School District's deposits may not be returned to it. The School District does not have a deposit policy for custodial credit risk. At June 30, 2014, the School District had deposits with a carrying amount of \$4,895,582.36, which includes \$8,151.76 in Certificates of Deposit that are reported as Investments, and a bank balance of \$5,204,848.20. The bank balances insured by Federal depository insurance were \$431,349.48 and the bank balances collateralized with securities held by the pledging institution or by the pledging financial institution's trust department or agent in the School District's name were \$4,773,498.72.

NOTE 5: NON-MONETARY TRANSACTIONS

The School District receives food commodities from the United States Department of Agriculture (USDA) for school breakfast and lunch programs. These commodities are recorded at their Federally assigned value. **See Note 2 - Inventories**

NOTE 6: CAPITAL ASSETS

The following is a summary of changes in the Capital Assets during the fiscal year:

	Balances <u>July 1, 2013</u>	Increases	Decreases	Balances <u>June 30, 2014</u>
Governmental Activities				
Capital Assets, Not Being Depreciated:				
Land	\$ 5,671,262.00	\$ 0.00	\$ 0.00	\$ 5,671,262.00
Capital Assets Being Depreciated				
Buildings and Improvements	24,099,761.00	13,791.00	0.00	24,113,552.00
Equipment	3,445,058.80	91,833.00		3,536,891.80
Land Improvements	1,008,179.00			1,008,179.00
Less Accumulated Depreciation for:				
Buildings and Improvements	8,991,123.00	642,164.00		9,633,287.00
Equipment	2,268,174.00	169,469.00		2,437,643.00
Land Improvements	699,758.00	7,678.00		707,436.00
Total Capital Assets, Being Depreciated, Net	<u>16,593,943.80</u>	<u>-713,687.00</u>	<u>0.00</u>	<u>15,880,256.80</u>
Governmental Activity Capital Assets - Net	<u>\$ 22,265,205.80</u>	<u>\$ -713,687.00</u>	<u>\$ 0.00</u>	<u>\$ 21,551,518.80</u>

Capital assets being acquired under capital leases as of June 30, 2014, are as follows:

	<u>Governmental Funds</u>
Equipment	\$ 6,895.00
Less: Accumulated Depreciation	<u>689.50</u>
	<u>\$ 6,205.50</u>

IRWIN COUNTY BOARD OF EDUCATION
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EXHIBIT "H"

Current year depreciation expense by function is as follows:

Instruction		\$	645,511.00
Support Services			
Pupil Services	\$		3,682.00
General Administration			4,690.00
School Administration			15,710.00
Maintenance and Operation of Plant			5,399.00
Student Transportation Services			88,874.00
Enterprise Operations			17,748.00
Food Services			37,697.00
		\$	<u>819,311.00</u>

NOTE 7: INTERFUND TRANSFERS

Interfund transfers for the year ended June 30, 2014, consisted of the following:

<u>Transfer to</u>	<u>Transfers From</u>
	District-wide Capital Projects
Debt Service Fund	\$ <u>526,098.77</u>

Transfers are used to move Special Purpose Local Option Sales Tax (SPLOST) revenues collected by the District-wide Capital Projects Fund to the Debt Service Fund for payment of debt service.

NOTE 8: RISK MANAGEMENT

The School District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors or omissions; job related illness or injuries to employees; acts of God and unemployment compensation.

The School District has obtained commercial insurance for risk of loss associated with torts, assets, errors or omissions, and job related illness or injuries to employees. The School District has neither significantly reduced coverage for these risks nor incurred losses (settlements) which exceeded the School District's insurance coverage in any of the past three years.

The School District has elected to self-insure for all losses related to acts of God. The School District has not experienced any losses related to this risk in any of the past three years.

The School District is self-insured with regard to unemployment compensation claims. The School District accounts for claims within the General Fund with expenses/expenditures and liability being reported when it is probable that a loss has occurred, and the amount of that loss can be reasonably estimated.

Changes in the unemployment compensation claims liability during the last two fiscal years are as follows:

	<u>Beginning of Year Liability</u>	<u>Claims and Changes in Estimates</u>	<u>Claims Paid</u>	<u>End of Year Liability</u>
2013	\$ 547.00	\$ 810.00	\$ 1,357.00	\$ 0.00
2014	\$ 0.00	\$ 0.00	\$ 0.00	\$ 0.00

IRWIN COUNTY BOARD OF EDUCATION
 NOTES TO THE BASIC FINANCIAL STATEMENTS
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EXHIBIT "H"

The School District has purchased surety bonds to provide additional insurance coverage as follows:

<u>Position Covered</u>	<u>Amount</u>
Superintendent	\$ 100,000.00
Assistant Superintendent	\$ 100,000.00
Each Principal	\$ 100,000.00
Director of Student Services	\$ 1,000.00
Each Lunchroom Manager	\$ 1,000.00

NOTE 9: LONG-TERM LIABILITIES

CAPITAL LEASES

The Irwin County Board of Education entered into a lease agreement for a vending machine at Irwin County Middle School. This lease agreement qualifies as a capital lease for accounting purposes, and, therefore, has been recorded at the present value of the future minimum lease payments as of the date of its inception.

GENERAL OBLIGATION DEBT OUTSTANDING

General Obligation Bonds currently outstanding are as follows:

<u>Purpose</u>	<u>Interest Rates</u>	<u>Amount</u>
General Government - Series 2005	3.35% - 3.85%	\$ <u><u>1,460,000.00</u></u>

The changes in Long-Term Liabilities during the fiscal year ended June 30, 2014, were as follows:

	<u>Governmental Activities</u>				
	<u>Balance July 1, 2013</u>	<u>Additions</u>	<u>Deductions</u>	<u>Balance June 30, 2014</u>	<u>Due Within One Year</u>
G.O. Bonds	\$ 1,915,000.00		\$ 455,000.00	\$ 1,460,000.00	\$ 470,000.00
Capital Leases	0.00	\$ 6,895.00	693.06	6,201.94	1,149.73
	<u>\$ 1,915,000.00</u>	<u>\$ 6,895.00</u>	<u>\$ 455,693.06</u>	<u>\$ 1,466,201.94</u>	<u>\$ 471,149.73</u>

IRWIN COUNTY BOARD OF EDUCATION
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EXHIBIT "H"

At June 30, 2014, payments due by fiscal year which includes principal and interest for these items are as follows:

<u>Fiscal Year Ended June 30:</u>	Capital Leases	
	Principal	Interest
2015	\$ 1,149.73	\$ 711.83
2016	1,302.20	559.36
2017	1,474.87	386.69
2018	1,670.47	191.09
2019	604.67	15.86
Total Principal and Interest	\$ 6,201.94	\$ 1,864.83

<u>Fiscal Year Ended June 30:</u>	General Obligation Debt	
	Principal	Interest
2015	\$ 470,000.00	\$ 46,685.00
2016	485,000.00	28,657.50
2017	505,000.00	9,721.25
Total Principal and Interest	\$ 1,460,000.00	\$ 85,063.75

NOTE 10: ON-BEHALF PAYMENTS

The School District has recognized revenues and costs in the amount of \$820,440.00 for health insurance and retirement contributions paid on the School District's behalf by the following State Agencies.

Georgia Department of Education
 Paid to the Georgia Department of Community Health
 For Health Insurance of Certificated Personnel
 In the amount of \$793,452.00

Office of the State Treasurer
 Paid to the Public School Employees' Retirement System
 For Public School Employees' Retirement (PSERS) Employer's Cost
 In the amount of \$26,988.00

Funds paid to the Georgia Department of Community Health by the Georgia Department of Education on behalf of the School District are reported as part of the Quality Basic Education revenue allotments on Schedule 3 – Schedule of State Revenue.

NOTE 11: SIGNIFICANT CONTINGENT LIABILITIES

Amounts received or receivable principally from the Federal government are subject to audit and review by grantor agencies. This could result in requests for reimbursement to the grantor agency for any costs which are disallowed under grant terms. The School District believes that such disallowances, if any, will be immaterial to its overall financial position.

NOTE 12: SUBSEQUENT EVENTS

On March 17, 2015, the voters of Irwin County approved the following SPLOST question:

"Shall the special 1 percent sales and use tax for education currently in effect in Irwin County be continued for a period of time not to exceed 20 calendar quarters and for the raising of not more than \$3,500,000 for the purposes of acquiring, constructing, repairing, improving, renovating, adding to, extending, upgrading, and equipping school buildings, athletic facilities, and support facilities in the Irwin County School District useful or desirable connection therewith, including acquiring any necessary property therefor, both real and personal, specifically including the following: (1) HVAC upgrades; (2) paving improvements; (3) constructing and equipping a multipurpose activity building at Irwin County High School; (4) purchasing administrative and instructional technology; (5) purchasing school buses and transportation and maintenance equipment and vehicles; (6) improvements to athletic facilities, including the track and football stadium; (7) purchasing safety and security equipment; (8) purchasing band instruments and equipment; (9) purchasing vocational, music, drama, physical education and instructional equipment; and paying expenses incident to accomplishing the foregoing?"

The voters authorized the School District to issue general obligation bonds in the principal amount of up to \$2,000,000 "...for the purpose of funding such portions of the above projects as may be acquired, constructed and equipped with the proceeds of general obligation debt." None of these bonds were issued at July 13, 2015.

NOTE 13: POST-EMPLOYMENT BENEFITS

GEORGIA SCHOOL PERSONNEL POST-EMPLOYMENT HEALTH BENEFIT FUND

Plan Description. The Georgia School Personnel Post-employment Health Benefit Fund (School OPEB Fund) is a cost-sharing multiple-employer defined benefit post-employment healthcare plan that covers eligible former employees of public school systems, libraries and regional educational service agencies. The School OPEB Fund provides health insurance benefits to eligible former employees and their qualified beneficiaries through the State Employees Health Benefit Plan administered by the Department of Community Health. The Official Code of Georgia Annotated (O.C.G.A.) assigns the authority to establish and amend the benefit provisions of the group health plans, including benefits for retirees, to the Board of Community Health (Board). The Department of Community Health, which includes the School OPEB Fund, issues a separate stand alone financial audit report and a copy can be obtained from the Georgia Department of Audits and Accounts.

Funding Policy. The contribution requirements of plan members and participating employers are established by the Board in accordance with the current Appropriations Act and may be amended by the Board. Contributions of plan members or beneficiaries receiving benefits vary based on plan election, dependent coverage, and Medicare eligibility and election. For members with fewer than five years of service as of January 1, 2012, contributions also vary based on years of service. On average, members with five years or more of service as of January 1, 2012, pay approximately 25 percent of the cost of the health insurance coverage. In accordance with the Board resolution dated December 8, 2011, for members with fewer than five years of service as of January 1, 2012, the State provides a premium subsidy in retirement that ranges from 0% for fewer than 10 years of service to 75% (but no greater than the subsidy percentage offered to active employees) for 30 or more years of service. The subsidy for eligible dependents ranges from 0% to 55% (but no greater than the subsidy percentage offered to dependents of active employees minus 20%). No subsidy is available to Medicare eligible members not enrolled in a Medicare Advantage Option. The Board of Community Health sets all member premiums by resolution and in accordance with the law and applicable revenue and expense projections. Any subsidy policy adopted by the Board may be changed at any time by Board resolution and does not constitute a contract or promise of any amount of subsidy.

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Participating employers are statutorily required to contribute in accordance with the employer contribution rates established by the Board. The contribution rates are established to fund all benefits due under the health insurance plans for both active and retired employees based on projected "pay-as-you-go" financing requirements. Contributions are not based on the actuarially calculated annual required contribution (ARC) which represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed thirty years.

The combined active and retiree contribution rates established by the Board for employers participating in the School OPEB Fund were as follows for the fiscal year ended June 30, 2014:

For certificated teachers, librarians and regional educational service agencies and certain other eligible participants:

July 1, 2013 - June 30, 2014 \$945.00 per member per month

For non-certificated school personnel:

July 1, 2013 - June 30, 2014 \$596.20 per member per month

No additional contribution was required by the Board for fiscal year 2014 nor contributed to the School OPEB Fund to prefund retiree benefits. Such additional contribution amounts are determined annually by the Board in accordance with the School plan for other post-employment benefits and are subject to appropriation.

The School District's combined active and retiree contributions to the health insurance plans, which equaled the required contribution, for the current fiscal year and the preceding two fiscal years were as follows:

Fiscal Year	Percentage Contributed	Required Contribution
2014	100%	\$ 1,694,566.61
2013	100%	\$ 1,542,181.63
2012	100%	\$ 1,685,518.46

NOTE 14: RETIREMENT PLANS

TEACHERS' RETIREMENT SYSTEM OF GEORGIA (TRS)

Plan Description. The TRS is a cost-sharing multiple-employer defined benefit plan created in 1943 by an act of the Georgia General Assembly to provide retirement benefits for qualifying employees in educational service. A Board of Trustees comprised of active and retired members and ex-officio State employees is ultimately responsible for the administration of TRS. The Teachers' Retirement System of Georgia issues a separate stand alone financial audit report and a copy can be obtained from the Georgia Department of Audits and Accounts.

On October 25, 1996, the Board created the Supplemental Retirement Benefits Plan of the Georgia Teachers' Retirement System (SRBP-TRS). SRBP-TRS was established as a qualified excess benefit plan in accordance with Section 415 of the Internal Revenue Code (IRC) as a portion of TRS. The purpose of SRBP-TRS is to provide retirement benefits to employees covered by TRS whose benefits are otherwise limited by IRC Section 415. Beginning July 1, 1997, all members and retired former members in TRS are eligible to participate in the SRBP-TRS whenever their benefits under TRS exceed the IRC Section 415 imposed limitation on benefits.

TRS provides service retirement, disability retirement, and survivor's benefits. The benefit structure of TRS is defined and may be amended by State statute. A member is eligible for normal service retirement after 30 years of creditable service, regardless of age, or after 10 years of service and attainment of age 60. A member is eligible for early retirement after 25 years of creditable service.

Normal retirement (pension) benefits paid to members are equal to 2% of the average of the member's two highest paid consecutive years of service, multiplied by the number of years of creditable service up to 40 years. Early retirement benefits are reduced by the lesser of one-twelfth of 7% for each month the member is below age 60 or by 7% for each year or fraction thereof by which the member has less than 30 years of service. It is also assumed that certain cost-of-living adjustments, based on the Consumer Price Index, will be made in future years. Retirement benefits are payable monthly for life. A member may elect to receive a partial lump-sum distribution in addition to a reduced monthly retirement benefit. Death, disability and spousal benefits are also available.

Funding Policy. TRS is funded by member and employer contributions as adopted and amended by the Board of Trustees. Members become fully vested after 10 years of service. If a member terminates with less than 10 years of service, no vesting of employer contributions occurs, but the member's contributions may be refunded with interest. Member contributions are limited by State law to not less than 5% or more than 6% of a member's earnable compensation. Member contributions as adopted by the Board of Trustees for the fiscal year ended June 30, 2014, were 6.00% of annual salary. Employer contributions required for fiscal year 2014 were 12.28% of annual salary as required by the June 30, 2011, actuarial valuation.

Employer contributions for the current fiscal year and the preceding two fiscal years are as follows:

Fiscal Year	Percentage Contributed	Required Contribution
2014	100%	\$ 1,140,095.50
2013	100%	\$ 1,045,581.95
2012	100%	\$ 1,016,833.45

PUBLIC SCHOOL EMPLOYEES' RETIREMENT SYSTEM (PSERS)

Bus drivers, lunchroom personnel, and maintenance and custodial personnel are members of the Public School Employees' Retirement System of Georgia. The System is funded by contributions by the employees and by the State of Georgia. The School District makes no contribution to this plan.

DEFINED CONTRIBUTION PLAN

On January 1, 2009, the Irwin County Board of Education formalized an existing employer paid 403(b) annuity plan for all employees. The Board selected multiple vendors as the providers of this plan. Vendors on that date were:

- ING/Reliastar
- AIG/Valic
- Metlife
- Southern Farm Bureau
- Lincoln National

For each employee choosing to participate, the Board contributes a matching salary amount equal to two percent of the employee's base pay. A minimum contribution commitment of two percent is required from the employee. The employee becomes vested in the plan immediately. Funds accumulated in the accounts are only available to the employee upon termination of employment or retirement. Southern Farm Bureau was discontinued as a vendor as of July 1, 2009.

IRWIN COUNTY BOARD OF EDUCATION
NOTES TO THE BASIC FINANCIAL STATEMENTS
JUNE 30, 2014

EXHIBIT "H"

Employer contributions for the current fiscal year and the preceding two fiscal years are as follows:

<u>Fiscal Year</u>	<u>Percentage Contributed</u>	<u>Required Contribution</u>
2014	100%	\$ 159,205.13
2013	100%	\$ 168,609.52
2012	100%	\$ 180,356.44

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IRWIN COUNTY BOARD OF EDUCATION
GENERAL FUND
SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES
BUDGET AND ACTUAL
YEAR ENDED JUNE 30, 2014

SCHEDULE "1"

	NONAPPROPRIATED BUDGETS		ACTUAL AMOUNTS	VARIANCE OVER/UNDER
	ORIGINAL	FINAL		
REVENUES				
Property Taxes	\$ 3,494,442.23	\$ 3,554,769.37	\$ 4,210,986.53	\$ 656,217.16
Sales Taxes	26,000.00	26,000.00	46,216.70	20,216.70
State Funds	9,658,335.14	9,614,563.13	10,036,584.60	422,021.47
Federal Funds	1,928,059.20	2,291,690.29	2,061,888.20	-229,802.09
Charges for Services	318,884.17	318,884.17	512,930.61	194,046.44
Investment Earnings	15,232.34	15,232.34	24,296.31	9,063.97
Miscellaneous	468,247.85	470,247.85	348,624.54	-121,623.31
Total Revenues	15,909,200.93	16,291,387.15	17,241,527.49	950,140.34
EXPENDITURES				
Current				
Instruction	10,689,933.38	11,039,938.61	10,512,448.13	527,490.48
Support Services				
Pupil Services	834,406.17	865,369.11	905,780.88	-40,411.77
Improvement of Instructional Services	520,771.54	524,639.57	493,298.87	31,340.70
Educational Media Services	171,957.32	171,957.32	166,578.75	5,378.57
General Administration	432,043.18	442,918.18	443,300.42	-382.24
School Administration	685,461.42	678,933.13	663,218.00	15,715.13
Business Administration	117,437.66	117,437.66	114,841.27	2,596.39
Maintenance and Operation of Plant	1,160,481.67	1,160,041.50	1,255,239.24	-95,197.74
Student Transportation Services	797,996.86	792,449.55	728,226.23	64,223.32
Central Support Services	12,899.20	12,899.20	12,824.45	74.75
Other Support Services	144,988.77	69,627.50	89,343.23	-19,715.73
Enterprise Operations	178,859.81	178,859.81	210,696.38	-31,836.57
Food Services Operation	1,030,544.41	1,030,944.41	988,337.21	42,607.20
Capital Outlay	11,511.32	11,511.32		11,511.32
Debt Service			1,241.04	-1,241.04
Total Expenditures	16,789,292.71	17,097,526.87	16,585,374.10	512,152.77
Excess of Revenues over (under) Expenditures	-880,091.78	-806,139.72	656,153.39	1,462,293.11
OTHER FINANCING SOURCES (USES)				
Other Sources	167,130.93	167,130.93		-167,130.93
Capital Leases			6,895.00	6,895.00
Other Uses	-205,180.93	-205,180.93		205,180.93
Total Other Financing Sources (Uses)	-38,050.00	-38,050.00	6,895.00	44,945.00
Net Change in Fund Balances	-918,141.78	-844,189.72	663,048.39	1,507,238.11
Fund Balances - Beginning	3,122,656.86	3,122,656.86	3,129,515.68	6,858.82
Adjustments		-38.65		38.65
Fund Balances - Ending	\$ 2,204,515.08	\$ 2,278,428.49	\$ 3,792,564.07	\$ 1,514,135.58

Notes to the Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual

The accompanying schedule of revenues, expenditures and changes in fund balances budget and actual is presented on the modified accrual basis of accounting which is the basis of accounting used in the presentation of the fund financial statements.

See notes to the basic financial statements.

IRWIN COUNTY BOARD OF EDUCATION
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
YEAR ENDED JUNE 30, 2014

SCHEDULE "2"

FUNDING AGENCY PROGRAM/GRANT	CFDA NUMBER	PASS- THROUGH ENTITY ID NUMBER	EXPENDITURES IN PERIOD
Agriculture, U. S. Department of			
Child Nutrition Cluster			
Pass-Through From Georgia Department of Education			
Food Services			
School Breakfast Program	* 10.553	N/A	(2)
National School Lunch Program	* 10.555	N/A	\$ 844,134.40 (1)
Total U. S. Department of Agriculture			<u>844,134.40</u>
Education, U. S. Department of			
Special Education Cluster			
Pass-Through From Georgia Department of Education			
Special Education			
Grants to States	* 84.027	N/A	450,528.11
Preschool Grants	* 84.173	N/A	<u>39,071.50</u>
Total Special Education Cluster			<u>489,599.61</u>
Other Programs			
Pass-Through From Georgia Department of Education			
Career and Technical Education - Basic Grants to States	84.048	N/A	18,290.00
Improving Teacher Quality State Grants	84.367	N/A	133,323.68
Migrant Education - State Grant Program	84.011	N/A	23,006.00
Rural Education	84.358	N/A	31,602.89
Title I - Grants to Local Educational Agencies	84.010	N/A	<u>653,864.68</u>
Total Other Programs			<u>860,087.25</u>
Total U. S. Department of Education			<u>1,349,686.86</u>
Health and Human Services, U. S. Department of			
Other Programs			
Pass-Through From Georgia Department of Human Services			
Temporary Assistance for Needy Families	93.558	N/A	<u>11,008.05</u>
Total Expenditures of Federal Awards			<u>\$ 2,204,829.31</u>

N/A = Not Available

Notes to the Schedule of Expenditures of Federal Awards

- (1) Includes the Federally assigned value of donated commodities for the Food Donation Program in the amount of \$46,609.97.
- (2) Expenditures for the funds earned on the School Breakfast Program (\$166,055.00) were not maintained separately and are included in the 2014 National School Lunch Program.

Major Programs are identified by an asterisk (*) in front of the CFDA number.

The School District did not provide Federal Assistance to any Subrecipient.

The accompanying schedule of expenditures of Federal awards includes the Federal grant activity of the Irwin County Board of Education and is presented on the modified accrual basis of accounting which is the basis of accounting used in the presentation of the fund financial statements.

See notes to the basic financial statements.

IRWIN COUNTY BOARD OF EDUCATION
SCHEDULE OF STATE REVENUE
YEAR ENDED JUNE 30, 2014

SCHEDULE "3"

<u>AGENCY/FUNDING</u>	GOVERNMENTAL FUND TYPE
	GENERAL FUND
GRANTS	
Bright From the Start:	
Georgia Department of Early Care and Learning	
Pre-Kindergarten Program	\$ 396,431.60
Education, Georgia Department of	
Quality Basic Education (1)	
Direct Instructional Cost	
Kindergarten Program	454,188.00
Kindergarten Program - Early Intervention Program	336,103.00
Primary Grades (1-3) Program	983,955.00
Primary Grades - Early Intervention (1-3) Program	537,623.00
Upper Elementary Grades (4-5) Program	510,085.00
Upper Elementary Grades - Early Intervention (4-5) Program	194,004.00
Middle School (6-8) Program	1,166,741.00
High School General Education (9-12) Program	875,584.00
Vocational Laboratory (9-12) Program	293,461.00
Students with Disabilities	1,607,026.00
Gifted Student - Category VI	609,852.00
Remedial Education Program	99,006.00
Alternative Education Program	75,952.00
Media Center Program	199,375.00
20 Days Additional Instruction	57,863.00
Staff and Professional Development	39,313.00
Principal Staff & Professional Development	895.00
Indirect Cost	
Central Administration	418,836.00
School Administration	440,306.00
Facility Maintenance and Operations	455,977.00
Categorical Grants	
Pupil Transportation	
Regular	233,904.00
Nursing Services	31,501.00
Education Equalization Funding Grant	990,746.00
Food Services	24,940.00
Vocational Education	116,543.00
Amended Formula Adjustment	-1,252,519.00
Other State Programs	
Preschool Handicapped Program	34,685.00
Pupil Transportation - State Bonds	77,220.00
Office of the State Treasurer	
Public School Employees' Retirement	26,988.00
	\$ 10,036,584.60

(1) Payments to the Georgia Department of Community Health by the Georgia Department of Education on behalf of the School District in the amount of \$793,452.00 are included as part of the Quality Basic Education revenue allotments above.

See notes to the basic financial statements.

IRWIN COUNTY BOARD OF EDUCATION
 SCHEDULE OF APPROVED LOCAL OPTION SALES TAX PROJECTS
 YEAR ENDED JUNE 30, 2014

SCHEDULE "4"

PROJECT	ORIGINAL ESTIMATED COST (1)	CURRENT ESTIMATED COSTS (2)	AMOUNT EXPENDED IN CURRENT YEAR (3)	AMOUNT EXPENDED IN PRIOR YEARS (3)	TOTAL COMPLETION COST	EXCESS PROCEEDS NOT EXPENDED	ESTIMATED COMPLETION DATE
2010 SPLOST REFERENDUM							
(a) Rehabilitating, adding to, repairing, renovating, extending and improving the Irwin County school facilities, including without limitation, the auditorium, athletic facilities, stadium, track and field house; and,	\$ 210,000.00	\$ 1,572,616.74	\$ 31,362.13	\$ 754,700.34			3/31/2016
(b) The acquisition of school buses, food service equipment, maintenance vehicles and equipment; and,	383,000.00	383,000.00	85,563.82	206,354.19			3/31/2016
(c) The acquisition and installation of communications equipment, to include but not be limited to system wide safety and security equipment and improvements; and,	176,000.00	176,000.00	4,200.00	79,536.47			3/31/2016
(d) The acquisition of any real property necessary to accomplish the foregoing; and,	0.00	0.00	0.00	0.00			3/31/2016
(e) The retirement of previously incurred general obligation debt with regard to capital outlay projects of the school system.	<u>3,106,000.00</u>	<u>3,106,000.00</u>	<u>519,518.94</u>	<u>1,042,533.75</u>			8/1/2016
	<u>\$ 3,875,000.00</u>	<u>\$ 5,237,616.74</u>	<u>\$ 640,644.89</u>	<u>\$ 2,083,124.75</u>			

- (1) The School District's original cost estimate as specified in the resolution calling for the imposition of the Local Option Sales Tax.
- (2) The School District's current estimate of total cost for the projects. Includes all cost from project inception to completion.
- (3) The voters of Irwin County approved the imposition of a 1% sales tax to fund the above projects and retire associated debt. Amounts expended for these projects may include sales tax proceeds, state, local property taxes and/or other funds over the life of the projects.

See notes to the basic financial statements.

IRWIN COUNTY BOARD OF EDUCATION
 GENERAL FUND - QUALITY BASIC EDUCATION PROGRAMS (QBE)
 ALLOTMENTS AND EXPENDITURES BY PROGRAM
 YEAR ENDED JUNE 30, 2014

SCHEDULE "5"

DESCRIPTION	ALLOTMENTS FROM GEORGIA DEPARTMENT OF EDUCATION (1) (2)	ELIGIBLE QBE PROGRAM COSTS		
		SALARIES	OPERATIONS	TOTAL
Direct Instructional Programs				
Kindergarten Program	\$ 519,311.00	\$ 485,992.75	\$ 13,489.01	\$ 499,481.76
Kindergarten Program-Early Intervention Program	372,896.00	147,328.92	617.06	147,945.98
Primary Grades (1-3) Program	1,135,917.00	1,122,163.95	15,109.57	1,137,273.52
Primary Grades-Early Intervention (1-3) Program	566,864.00	375,313.59	617.06	375,930.65
Upper Elementary Grades (4-5) Program	583,456.00	734,842.64	12,242.06	747,084.70
Upper Elementary Grades-Early Intervention (4-5) Program	226,219.00	107,820.35		107,820.35
Middle School (6-8) Program	1,298,139.00	1,246,618.21	54,642.59	1,301,260.80
High School General Education (9-12) Program	980,244.00	1,436,692.45	58,185.01	1,494,877.46
Vocational Laboratory (9-12) Program	322,748.00	506,777.41	44,764.66	551,542.07
Students with Disabilities	1,821,638.00			
Category I		400,371.11		400,371.11
Category II		245,818.75		245,818.75
Category III		661,598.61	3,664.37	665,262.98
Category IV		35,747.45	3,368.38	39,115.83
Gifted Student - Category VI	634,626.00	666,063.16	1,835.92	667,899.08
Remedial Education Program	120,817.00	6,213.25		6,213.25
Alternative Education Program	86,583.00	164,085.21		164,085.21
TOTAL DIRECT INSTRUCTIONAL PROGRAMS	8,669,458.00	8,343,447.81	208,535.69	8,551,983.50
Media Center Program	223,710.00	127,838.65	29,740.10	157,578.75
Staff and Professional Development	44,012.00		10,034.03	10,034.03
TOTAL QBE FORMULA FUNDS	\$ 8,937,180.00	\$ 8,471,286.46	\$ 248,309.82	\$ 8,719,596.28

(1) Comprised of State Funds plus Local Five Mill Share.

(2) Allotments do not include the impact of the State amended formula adjustment.

See notes to the basic financial statements.

SECTION II

COMPLIANCE AND INTERNAL CONTROL REPORTS



DEPARTMENT OF AUDITS AND ACCOUNTS

270 Washington Street, S.W., Suite 1-156
Atlanta, Georgia 30334-8400

Greg S. Griffin
STATE AUDITOR
(404) 656-2174

July 13, 2015

Honorable Nathan Deal, Governor
Members of the General Assembly
Members of the State Board of Education
and
Superintendent and Members of the
Irwin County Board of Education

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING
AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL
STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

Ladies and Gentlemen:

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Irwin County Board of Education as of and for the year ended June 30, 2014, and the related notes to the financial statements, which collectively comprise Irwin County Board of Education's basic financial statements and have issued our report thereon dated July 13, 2015.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered Irwin County Board of Education's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Irwin County Board of Education's internal control. Accordingly, we do not express an opinion on the effectiveness of the Irwin County Board of Education's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether Irwin County Board of Education's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

We noted certain matters that we have reported to management of Irwin County Board of Education in a separate letter dated July 13, 2015.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, not to provide an opinion on the effectiveness of the Irwin County Board of Education's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Irwin County Board of Education's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Respectfully submitted,

/s/ Greg S. Griffin

Greg S. Griffin

State Auditor

GSG:as
2014YB-10



DEPARTMENT OF AUDITS AND ACCOUNTS

270 Washington Street, S.W., Suite 1-156
Atlanta, Georgia 30334-8400

Greg S. Griffin
STATE AUDITOR
(404) 656-2174

July 13, 2015

Honorable Nathan Deal, Governor
Members of the General Assembly
Members of the State Board of Education
and
Superintendent and Members of the
Irwin County Board of Education

INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY OMB CIRCULAR A-133

Ladies and Gentlemen:

Report on Compliance for Each Major Federal Program

We have audited Irwin County Board of Education's compliance with the types of compliance requirements described in the *OMB Circular A-133 Compliance Supplement* that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2014. Irwin County Board of Education's major federal programs are identified in the Summary of Auditor's Results section of the accompanying Schedule of Findings and Questioned Costs.

Management's Responsibility

Management is responsible for compliance with the requirements of laws, regulations, contracts, and grants applicable to its federal programs.

Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of Irwin County Board of Education's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the Irwin County Board of Education's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of Irwin County Board of Education's compliance.

Basis for Qualified Opinion on Child Nutrition Cluster (CFDA 10.553 and 10.555)

As described in the accompanying Schedule of Findings and Questioned Costs, Irwin County Board of Education did not comply with requirements regarding Child Nutrition Cluster as described in item FA 2014-001 for Allowable Costs/Costs Principles. Compliance with such requirements is necessary, in our opinion, for Irwin County Board of Education to comply with requirements applicable to that program.

Qualified Opinion on Child Nutrition Cluster (CFDA 10.553 and 10.555)

In our opinion, except for the noncompliance described in the Basis for Qualified Opinion paragraph, the Irwin County Board of Education complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on Child Nutrition Cluster for the year ended June 30, 2014.

Unmodified Opinion on Each of the Other Major Federal Programs

In our opinion, Irwin County Board of Education complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its other major federal programs identified in the Summary of Auditor's Results section of the accompanying Schedule of Findings and Questioned Costs for the year ended June 30, 2014.

Other Matters

Irwin County Board of Education's response to the noncompliance findings identified in our audit is described in the accompanying Schedule of Findings and Questioned Costs. Irwin County Board of Education's response was not subjected to the auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

Report on Internal Control over Compliance

Management of Irwin County Board of Education is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered Irwin County Board of Education's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the Irwin County Board of Education's internal control over compliance.

Our consideration of internal control over compliance was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as discussed below, we identified a certain deficiency in internal control over compliance that we consider to be a material weakness.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. We consider the deficiency in internal control over compliance described in the accompanying Schedule of Findings and Questioned Costs as item FA 2014-001, to be a material weakness.

A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Irwin County Board of Education's response to the internal control over compliance finding identified in our audit is described in the accompanying Schedule of Findings and Questioned Costs. Irwin County Board of Education's response was not subjected to the auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of OMB Circular A-133. Accordingly, this report is not suitable for any other purpose.

Respectfully submitted,

/s/ Greg S. Griffin

Greg S. Griffin
State Auditor

GSG:as
2014SA-65

SECTION III

AUDITEE'S RESPONSE TO PRIOR YEAR FINDINGS AND QUESTIONED COSTS

IRWIN COUNTY BOARD OF EDUCATION
AUDITEE'S RESPONSE
SUMMARY SCHEDULE OF PRIOR YEAR FINDINGS AND QUESTIONED COSTS
YEAR ENDED JUNE 30, 2014

PRIOR YEAR FINANCIAL STATEMENT FINDINGS AND QUESTIONED COSTS

No matters were reported.

PRIOR YEAR FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

FINDING CONTROL NUMBER AND STATUS

FA-6771-12-01	Previously Reported Corrective Action Implemented
FA-6771-13-01	Previously Reported Corrective Action Implemented

SECTION IV
FINDINGS AND QUESTIONED COSTS

IRWIN COUNTY BOARD OF EDUCATION
 SCHEDULE OF FINDINGS AND QUESTIONED COSTS
 YEAR ENDED JUNE 30, 2014

I SUMMARY OF AUDITOR'S RESULTS

Financial Statements

Type of auditor's report issue:
 Governmental Activities; General Fund; Capital Projects Fund; Debt
 Service Fund; Aggregate Remaining Fund Information Unmodified

Internal control over financial reporting:

- Material weakness identified? No
- Significant deficiency identified? None Reported

Noncompliance material to financial statements noted: No

Federal Awards

Internal Control over major programs:

- Material weakness identified? Yes
- Significant deficiency identified? None Reported

Type of auditor's report issued on compliance for major programs:
 Unmodified for all major programs except for Child Nutrition Cluster, which was qualified.

Any audit findings disclosed that are required to be reported in
 accordance with OMB Circular A-143, Section 510(a)? Yes

Identification of major programs:

<u>CFDA Numbers</u>	<u>Name of Federal Program or Cluster</u>
10.553, 10.555	Child Nutrition Cluster
84.027, 84.173	Special Education Cluster

Dollar threshold used to distinguish between Type A and Type B programs: \$300,000.00

Auditee qualified as low-risk auditee? No

IRWIN COUNTY BOARD OF EDUCATION
SCHEDULE OF FINDINGS AND QUESTIONED COSTS
YEAR ENDED JUNE 30, 2014

II FINANCIAL STATEMENT FINDINGS AND QUESTIONED COSTS

No matters were reported.

III FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

FA 2014-001	<u>Inadequate Personnel Activity Reports</u>
Compliance Requirement:	Allowable Cost/Cost Principles
Internal Control Impact:	Material Weakness
Compliance Impact:	Material Noncompliance
Federal Awarding Agency:	U.S. Department of Agriculture
Pass-Through Entity:	Georgia Department of Education
CFDA Number and Title:	Child Nutrition Cluster (CFDA 10.553 and 10.555)

Description:

The policies and procedures of the School District were insufficient to provide adequate internal controls over employee compensation paid from the Child Nutrition Cluster.

Criteria:

Provisions of the OMB Circular A-87, *Cost Principles for State, Local and Indian Tribal Governments*, require that:

Where employees work on multiple activities or cost objectives, a distribution of their salaries or wages will be supported by personnel activity reports or equivalent documentation that meets the following standards:

- a) They must reflect an after-the-fact distribution of the actual activity of each employee.
- b) They must account for the total activity for which the employee is compensated.
- c) They must be prepared at least monthly and coincide with one or more pay periods, and
- d) They must be signed by the employee.

Such documentation support will be required where employees work on:

- a) More than one Federal award, or
- b) A Federal award and a non-Federal award.

OMB Circular A-87 also states that budget estimates or other distribution percentages determined before the services are performed do not qualify as support for charges to Federal awards but may be used for interim accounting purposes, provided that:

- a. The governmental unit's system for establishing the estimates produce reasonable approximations of the activity actually performed;
- b. At least quarterly, comparisons of actual costs to budgeted distributions based on the monthly activity reports are made. Costs charged to Federal awards to reflect adjustments made as a result of the activity actually performed may be recorded annually if the quarterly comparisons show the difference between budgeted and actual costs are less than ten percent; and
- c. The budget estimates or other distribution percentages are revised at least quarterly, if necessary, to reflect changed circumstances.

IRWIN COUNTY BOARD OF EDUCATION
SCHEDULE OF FINDINGS AND QUESTIONED COSTS
YEAR ENDED JUNE 30, 2014

III FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

Condition:

A review of employee compensation paid from the Child Nutrition Cluster revealed that the compensation paid to one split-funded employee was not supported by personnel activity reports that accounted for the actual activity of the employee as required. The personnel activity reports were based on budgeted time instead of the actual time the employee worked on Federal and non-Federal activities.

Questioned Cost:

\$28,851.60

Cause:

In discussing the issue with management, they state that this deficiency was a result of a lack of policies and procedures in place over the Federal employee compensation process for the Child Nutrition Cluster.

Effect or Potential Effect:

Failure to adequately monitor compliance related to employee compensation paid from Federal award programs resulted in material noncompliance with the requirements of the Federal grant.

Recommendation:

The School District should implement procedures to ensure that documentation is maintained to support the amount of employee compensation paid to employees who work on multiple activities. The documentation should meet the requirements of OMB Circular A-87, including showing the actual time the employee worked on Federal and non-Federal activities. The Georgia Department of Education should review this matter to determine if reclaiming funds is appropriate.

Views of Responsible Officials and Corrective Action Plans:

The School District will implement procedures to ensure that documentation is maintained to support the amount of employee compensation paid to employees who work on multiple activities. These procedures will start immediately beginning April 6, 2015. The documentation will meet the requirements of OMB Circular A-76, including showing the actual time the employee worked on Federal and non-Federal activities.

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